

PERMANENT MISSION OF SINGAPORE TO THE UNITED NATIONS

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## STATEMENT BY MS DAPHNE HONG, DIRECTOR-GENERAL, INTERNATIONAL AFFAIRS DIVISION, ATTORNEY-GENERAL'S CHAMBERS OF SINGAPORE, ON AGENDA ITEM 79 ON THE REPORT OF THE INTERNATIONAL LAW COMMISSION ON THE WORK OF ITS SEVENTY-FIRST SESSION (CLUSTER 1: CHAPTERS I-V & XI OF A/74/10), SIXTH COMMITTEE, 29 OCTOBER 2019

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Mr Chair,

1 As this is the first time that I take the floor on behalf of my delegation, allow me to congratulate you on your election as Chair of the Sixth Committee, and reaffirm our full support to you and the Bureau. I would also like to congratulate Mr. Pavel Šturma on

valuable ideas, but also demonstrate that there remain some divergences in views. In this regard, my delegation looks forward to hearing the views of other delegations in the course of the present debate, including on the issue of what further action should be taken on these draft articles.

## Mr Chair,

8 Crimes against humanity are among the most serious crimes of concern to the international community. It is imperative that the international community works together to end impunity for perpetrators and provide justice for victims. In this regard, the Commission's draft articles and commentaries can contribute to the strengthening of accountability by providing useful practical guidance to States on this topic.

9 I now turn to the topic "**Peremptory norms of general international law** (*jus cogens*)". We commend the Special Rapporteur, Professor Dire Tladi, for his excellent work on another significant addition to the Commission's recent methodological output on sources doctrine. We congratulate the Commission on the close of first reading. We are particularly pleased to now have sight of the commentaries, especially in light of the Commission's standard "health warning" that, "[a]s is always the case with the Commission's outputs, the draft conclusions are to be read together with the commentaries" (A/74/10, p. 147).

10 We appreciate the opportunity for Member States to provide written comments to the Commission by the end of next year. We offer two preliminary reactions at this time.

11 First, my delegation continues to doubt the value of <u>draft conclusion 21</u>. We now see, in the commentary to draft conclusion 21, that the Commission acknowledges that the equivalent provisions in the 1969 Vienna Convention on the Law of Treaties do not reflect customary international law. This is a point that my delegation made here last year. We recognise that it is natural for the Commission to refer to the International Court of Justice, since that is the principal judicial organ of the United Nations. But our preliminary concern is that this text may inadvertently narrow options for Member States, especially in view of other possible avenues for peaceful settlement, such as mediation, conciliation, or even ad hocarbitration. These are all means indicated in Article 33 of the Charter, which is referenced in Article 65 of the 1969 Vienna Convention, as well as paragraph 3 of draft conclusion 21 itself.

12 Second, my delegation followed, with keen interest, the detailed discussions in the Commission concerning the compromise solution for the non-exhaustive list. This compromise solution is <u>draft conclusion 23 and the draft annex</u>. We are deeply appreciative of the efforts of the Special Rapporteur and Commission members to find this compromise. We also recognise the essential dilemmas that a list presents. Our preliminary concern, however, is the same as those Commission members who highlighted that, in practice, users of this work may take the list to be closed or at least semi-closed. We are therefore concerned that the list should properly reflect the methodology that the Commission itself has laid out for the identification of norms having a jus cogens character. We are not sure, at the moment, that draft conclusion 23 and the draft annex do so.

13 These are among the matters that my delegation will be considering more closely over the coming months. The Commission has put a very rich text before us. We look forward to studying it, and will endeavour to submit written comments by the specified deadline.

## Mr Chair,

14 I turn to Chapter XI of the report, concerning "Other decisions and conclusions of the Commission". Given its relevance to this Committee's substantive engagement with the Commission's output, my delegation would be interested to learn the outcome of the Commission's discussion on methods of work, particularly in light of the