

Before:

Registry:

Registrar:

JUDGMENT

Counsel for Applicant:

Counsel for Respondent:

## Introduction

! " a##\$%&at%on f%\$ed on 22 Ju\$" 2015' t(e A##\$%&ant &ontests t(e de&%s%on of
 ) e\*+ua+" 2015 to te+m%nate (e+ #e+manent a##o%ntment and to se#a+ate (e+ f+om se+, %&e on 0 June 2015.

2. T(e - es#ondent fised (is +e#\$" on 24 August 2015.

## Facts

. T(e A##\$%&ant .o%ned t(e Un%ted Nat%ons De,e%o#ment P+og+amme /0UNDP12 %n 1338' as a Po\$%&" Ad,%so+ /P442 %n t(e - eg%ona% ! u+eau fo+ A+a\* 5tates' at t(e UNDP 6ead7ua+te+s %n Ne8 9o+:. Afte+ ,a+%ous ass%gnments %n se,e+a% du\$" stat%ons' s(e 8as #+omoted to t(e P45 %e,e% on 15788(%)0.874347(o) - 0.9(u) - 0.960221(s) -

>. !" emails of 22 August 201 ' <+. <a+tineA45oiliman info+med t(e A##iiikant t(at st+u&tu+a) &(anges 8 it(in ; GC 8 e+e needed due to t(e +iis: of a &ontinued dea+t( of funding fo+ 2014' and t(at t(ose &(anges 8 ouild also affect t(e #+ofilie of

to +e, %ta%%Ae t(e #a+tne+s(%# 8%t( No+8a" and to de, e%o# a d%ffe+ent #+og+amme fo+ t(e Cent+e.

12. !" dte+ dated 20 ) e\*+ua+" 2014' <s. DNA 6u&:e+\*"' ; ff%&e+4%n4C(a+ge' ; 6 - ' fo+ma%" not%f%ed t(e A##%%&ant t(at (e+ #ost as D%+e&to+' DGG/! DP' 8ou%d \*e a\*o%%s(ed 8%t( effe&t f+om 1 < a+&( 2014. 5(e 8 as a\$so %nfo+med t(at s(e 8 ou%d \*e #%a&ed on t(e status of 0\*et8een ass%gnment1' and 8 as en&ou+aged to a##%" fo+ , a&an&%es at UNDP and ot(e+ s%ste+ agen&%es. T(e %ette+ fu+t(e+ %nfo+med t(e A##%%&ant t(at t(e t(+ee mont(s .o\* sea+&( #e+%od 8 ou%d sta+t on t(e date of t(e %ette+' and +un t(+oug( to 1 < a" 2014. 5(e 8 as

t(e !DP Gende+ team' %n !+uges' !e%g%um. T(ese #osts 8e+e tem#o+a+" ass%gnments.

15. ; n 1 < a+&( 2014' t(e A## ant \$eft (e+ #ost.

1>. !"  $\theta$  the f 1 < a+&( 2014' ; 6 - /! ; <  $\theta$  for the d the definition of the de

t(e%+ #os%t%ons. T(e ema% fu+t(e+ st+essed t(at 0Fs6taff 8 (o a+e una\*%e to se&u+e a #os%t%on \*" t(e &on&%us%on of t(e +e%e, ant st+u&tu+a% &(ange e=e+&%se 8 %%% \*e se#a+ated %n a&&o+dan&e 8 %t( t(e #+o,%s%ons of t(e UN 5taff -egu%at%ons and -u%es and t(e UNDP Peo#%e -ea%gnment Po%%&" and P+o&esses 8 (%&( a+e a##%%&a\*%e du+%ng t(%s e=e+&%se1.

2 . ; n 8 June 2014' t(e A##\$%&ant f%\$ed a &om#\$a%nt 8%t( t(e UNDP ; ff%&e of Aud%t and @n,est%gat%ons /0; A@12 a\$\$eg%ng (a+assment and a\*use of aut(o+%t") on

t(e ema% of 25 Ju\$" 2014. T(at &on,e+sat%on too: #\$a&e on 28 Ju\$" 2014. T(e A##\$%&ant 8 as offe+ed a one4da" e=tens%on of t(e dead\$%ne fo+ a##\$%&at%on.

23. !" emails of 1 Jus" 2014' t(e A##\$%&ant %nfo+med <+. C andes t(at ast(oug( t(e+e 8e+e a num\*e+ of #oskt%ons %n t(e Jo\* )a%+ t(at su%ted (e+ #+of%se' s(e (ad de&%ded not to #a+t%&%#ate %n %t' s%n&e s(e &ousd not \*e e=#e&ted' %f sese&ted' to sta+t %n a ne8 #ost so soon afte+ (e+ +e&ent +eso&at%on. @n t(at emails' t(e A##\$%&ant asso soug(t &a+%f%&at%on as to 8 (et(e+ (e+ &u++ent status 8 as +esated to t(e on4go%ng st+u&tu+as &(anges.

0. ! " emails of 6 August 2014' entitsed 0-Bit Pa+tikk#ation on t(e st+u&tu+as

3. !"  $\theta$  the f 3 A#+ $\theta$  2015' t(e A## $\theta$  and  $\theta$  for the Assessment of the Assessment Adm $\theta$  and D $\theta$ +e&to+' !; <' t(at s(e (ad o#ted to se+, e t 80 out of t(e t(+ee mont(s of te+m $\theta$ ) not $\theta$  and +e&e $\theta$ , e & om#ensat $\theta$  n  $\theta$  even of t(e +ema $\theta$  n mont( of not $\theta$  e #e+ $\theta$  od.

40. ; n 13 <a" 2015' t(e Asso&\*ate Adm\*n\*st+ato+' UNDP' +es#onded to t(e A##\$\*&ant?s +e7uest fo+ management e,aut\*on.

41. @n \$%g(t of t(e A##\$%&ant?s de&%s%on &on&e+n%ng (e+ not%&e #e+%od' (e+

#+o,%de #+%o+%t" #\$a&ement to (e+ 8%t(%n o+ outs%de t(e st+u&tu+a\$ &(ange #+o&essE

7. 5(e +e7uests &om#ensation in t(e amount of t8o "ea+s? net \*ase #a"E &om#ensation fo+ t(e, ioistion of (e+ &ont+a&tuas +ig(ts and +esusting damage to (e+ &a+ee+ and +e#utation and +e7uests t(at t(e +es#onsii\*se manage+s \*e (esd a&&ounta\*se.

44. T(e - es#ondent?s #+%n&%#a\$ &ontent%ons a+eH

a. 5%n&e t(e A##%%&ant fa%%ed to su\*m%t a +e7uest fo+ management e,a%uat%on of t(e de&%s%on to a\*o%%s( t(e #ost of D%+e&to+' ; GC' (e+ a+guments %n t(%s +es#e&t a+e not +e&e%,a\*%e ratione materiae and t(at de&%s%on %s not su\*.e&t to .ud%&%a% +e,%e8 \*" t(e T+%\*una%E

\*. T(e de&%s%on to te+m%nate t(e A##%%&ant?s a##o%ntment does not &onst%tute a ne8 adm%n%st+at%,e de&%s%on to a\*o%%s( t(e #ost of D%+e&to+' ; GCE (en&e' t(e T+%\*una% %s +e7uested to f%nd' as a #+e%m%na+" matte+' t(at t(e a##%%&at%on 8%t( +es#e&t to t(e de&%s%on to a\*o%%s( t(e #ost of D%+e&to+' ; GC' %s not +e&e%,a\*%e ratione materiae and ratione temporisE

&. C ht(out #+e.udh&e to t(e fo+egoling a+guments on +e&eh,a\*h\$ht"' t(e
-es#ondent notes t(at t(e de&hshon to a\*o\$hs( t(e #ost of Dh+e&to+' ; GC'
deo fh' ; GC' hus th n \*" t(a\*t\$ht(e
7. (##\$ & '858.9913.960221()9.69849()-17239(+239(-

f. T(e ! 5B note &\$ea+\$" stated t(at staff mem\*e+s %n t(e ! 5B #oo\$' e, en %f engaged %n a fo+ma\$ tem#o+a+" ass%gnment t(+oug( t(e ! 5B must &ont%nue sea+&(%ng fo+ a +egu\$a+ ass%gnment. A&&o+d%ng\$"' (e+ a+gument t(at u#on &om#\$et%on of (e+ ass%gnment %n ! onn s(e 8 as not +eass%gned to t(e ! 5B fo+ a #+o#e+ #\$a&ement %s 8%t(out me+%tE

g. 5(e 8as +e#eated" %nfo+med t(at s(e 8as affe&ted \*" t(e st+u&tu+a &(ange. ; n 21 < a" 2014' s(e 8as fu+t(e+ %nfo+med t(at %f s(e fa%sed to se&u+e a #ost \*" t(e &on&suskon of t(e st+u&tu+as &(ange #+o&ess' s(e 8ousd (a,e to \*e se#a+ated. T(e fa&t t(at s(e 8as affe&ted \*" t(e st+u&tu+as &(ange 8as +e%te+ated on 21 Jus"' 25 Jus"' 28 Jus" and 6 August 2014. 5(e 8as asso %nfo+med' du+%ng t(e tese#(one &on,e+satkon of 28 Jus" 2014' t(at %f s(e d%d not f%nd anot(e+ #ost at t(e end of t(e tem#o+a+" ass%gnment 8%t( UNV' s(e 8ousd \*e se#a+ated f+om se+,%&eE

%. T(e A##\$%&ant 8 as g%, en a sea+&( #e+%od 8 (en t(e #ost of D%+e&to+'; GC' 8 as a\*o\$%s(ed' and s(e o\*ta%ned a one4"ea+ tem#o+a+" a##o%ntment 8%t( UNV. At t(e end of a tem#o+a+" ass%gnment' no

t(ose ad, e+t%sed %n t(e Jo\* )a%+. @f' as s(e &%a%ms' t(e A##%%&ant 8 as not

/

a. C as t(e de&%s%on to a\*o\$%s( t(e #ost a++%,ed at fo\$%o 8 %ng a st+u&tu+a\$
 +e, %e 8 J

\*. @f "es' d\\d UNDP &om#\\" 8\\t( \\ts o\*\\gat\\ons unde+ staff +u\\\es 3.6/e2 and 1 .1/d2 8 (en \\t te+m\\\nated t (e A##\\\\\\ant ant?s #e+manent a##o\\\ntmentJ

&. @f %t d%d not' %s t(e A##\$%&ant ent%t\$ed to an" +emed" a+%s%ng f+om t(e te+m%nat%on of (e+ a##o%ntmentJ

Was the decision to abolish the post encumbered by the Applicant a direct consequence of a structural review

54. T(%s Judgment %s not &on&e+ned 8%t( an e=am%nat%on of t(e %a 8 fu%ness o+ ot(e+8%se of t(e st+u&tu+a% +e,%e8 and t(e manne+ %n 8(%k( %t 8 as &a++%ed out \*" t(e ;+gan%Aat%on. T(%s matte+ (as \*een dea%t 8%t( %n Judgment EI-Kholy UNDT/2016/028. T(e T+%\*una% f%nds t(at t(e #ost of D%+e&to+' ; GC /D412' DGG' en&um\*e+ed \*" t(e A##%%ant at t(e mate+%a% t%me 8 as a\*o%%s(ed as a d%+e&t &onse7uen&e of t(e +est+u&tu+%ng e=e+&%se. A te+m%nat%on of a &ont+a&t of em#%o"ment \*" +eason of +est+u&tu+%ng of t(e 8 o+:#%a&e %s %a 8 fu% #+o,%ded t(at t(e ;+gan%Aat%on d%s&(a+ges fu%\$" %ts dut" and o\*%%gat%ons to 8 a+ds t(e d%s#%a&ed staff mem\*e+ %n a&&o+dan&046 (a) - 3.6 6523(f) - 8.44 T d D( )529 (f) 2.57 62 ()250 ] TJD - 261.158 92(+)2 t(ose a, a%a\* 8 %t(%n t(e +e%e, ant o+gan fo+ 8(%&( t(e" 8e+e +e&+u%ted. @n t(%s &ase %t 8 ou%d \*e 8%t(%n UNDP.

5>. 5taff +u%e 3.6/f2 %m%ts t(e Adm%n%st+at%on?s dut" 8%t( +es#e&t to staff mem\*e+s %n t(e Gene+a% 5e+, %&e &atego+" to &ons%de+at%on of a, a%%a\*%e #osts at t(e%+ dut" stat%on and 8%t(%n t(e%+ de#a+tment. 5u&( %m%tat%on does not' (o8e, e+' a##\$" to staff mem\*e+s %n t(e P+ofess%ona% &atego+"' %%:e t(e A##\$%&ant.

58. T(e 7uest%on fo+ de&%s%on %s 8(et(e+ t(e - es#ondent &om#%%ed 8%t( t(e o\*%%gat%on of good fa%t( %n &a++"%ng out (%s +es#ons%\*%%%t%es unde+ staff +u%es 3.6/e2' 3.6/g2 and 1 .1/d2.

53. A +e, %e 8 of t(e &ase \$a 8 %nd%&ates t(at t(e+e (as to date \*een a ,e+" %m%ted o##o+tun%t" fo+ UNAT to +u%e on t(e #+o#e+ %nte+#+etat%on to \*e g%,en to t(e o\*%gat%on u#on t(e Adm%n%st+at%on to use good fa%t( effo+ts to f%nd d%s#%a&ed staff mem\*e+s a%te+nat%, e em#%o"ment #a+t%&u%a+\$"' t(ose on #e+manent a##o%ntments'

and 8 (" t(at 8 as so /Hussain Judgment No. 1403 /20082E /oares Judgment No. 310 /13382E Carson Judgment No. 85 /136222.

6 . T(e <code>@D</code> ; AT stated <code>%n</code> Judgment No. 4 > /20152' #a+a. 6' t(at

 $T(e T + \|*una\|?s \&ase \|a B (as \&ons\|stent\|" u#(e\d t(e #+ \|n\&\|#\e t(at an \|nte+nat\|ona\|) o+gan\|Aat\|on ma" not te+m\|nate t(e a##o\|ntment of a staff mem*e+ 8 (ose #ost (as *een a*o) (ed' at $east |f (e o+ s(e (o) ds an a##o|ntment of ||ndete+m|nate du+at|on' 8 ||t(out f|)+st ta: ||ng su||ta*|se ste#s to f||nd (||m o+ (e+ a| te+nat|), e em#|so" ment /see' fo+ e=am#|se' Judgment 263' unde+ 2' 1>45' unde+ >' 220>' unde+ 3' o+ 2 8' unde+ 102. As a +esu||t' 8 (en an o+gan||sat||on (as to a*o)||s( a #ost (e) d *" a staff mem*e+ 8 (o' ||s|) e t(e \&om#|sa||nant||to+a||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||sa||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||s||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||s||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||s||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||s||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||s||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||s||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||s||) a staff mem*e+ 8 (o' ||s|) e t(e \&om#||s||) a staff mem*e+ 8 (o' ||s||) a staff mem*$ 

+easona\*\$e fo+ t(e - es#ondent to set u# t(e .o\* fa%+. T(%s & as a me&(an%sm fo+ ass%st%ng t(e Adm%n%st+at%on %n g%,%ng effe&t to t(e o\*\$%gat%on to g%,e #+o#e+' fu\$% and +easona\*\$e &ons%de+at%on to se&u+%ng t(e &ont%nu%ng se+,%&e of staff mem\*e+s \*" & a" of &om#et%t%,e se\$e&t%on. @t %s \*ut one e\$ement of a #+o&ess \*" & (%&( t(e Adm%n%st+at%on & as see: %ng to d%s&(a+ge %ts o\*\$%gat%on to d%s#\$a&ed staff mem\*e+s. T(e &%+&umstan&es & e+e un%7ue and t(e T+%\*una\$ &ons%de+s t(at t(e Jo\* )a%+ #+o&ess & as not a & (o\$\$" %++at%ona\$ means of a&(%e, %ng t(e #o\$%&" o\*.e&t%,e unde+ t(e 5taff - u\$es. C (%\$st %t & as an unde+standa\*\$e and adm%n%st+at%,e\$" e=#ed%ent measu+e of dea\$%ng on an e7ua\$ \*as%s & %t( 1'>00 #otent%a\$\$" d%s#\$a&ed staff mem\*e+s' %t &annot of %tse\$f \*e t(e on\$" means and

as t(e - e&+u%tment #o%%&" #+o,%d%ng fo+ %ate+a% mo,es on%" %n t(e same \*us%ness un%t2' \*e a##%ked to staff mem\*e+s 8 (o (o%d a #e+manent a##o%ntment 8 %t(out an" %%m%tat%on to a #a+t%&u%a+ off%&e.

>>. @n t(%s +es#e&t' %t %s note 8 o+t(" t(at unde+ #a+a. 116 of t(e UNDP - e&+u%tment Po%%&"' 6%+%ng < anage+s ma" se%e&t an unass%gned staff mem\*e+</p>

to f%\$\$ a ,a&ant #ost 8%t(out a &om#et%t%,e #+o&ess %f t(e staff mem\*e+ (as \*een ,etted \*" ; 6 -/!o< and found to fu%\$" meet t(e

 $\$  wom#et\th, e #+o&ess. C \t(\n t(e f+ame 8o+: of t(e st+u&tu+a) & (ange' ate+a) mo, es to anot(e+ \*us\ness un\t 8 \text{ sso \*e a} a so 8 ed.

80. 5%n&e t(e #o%%&" e=#\$%&%t\$" a\$\$08s fo+ \$ate+a\$ mo, es to anot(e+ \*us%ness un%t 8%t(%n t(e f+ame8o+: of t(e st+u&tu+a\$ &(ange e=e+&%se' t(e -es#ondent?s a+gument %n t(%s +es#e&t must fa%s.

81. T(e T+%\*una% t+%ed to assess 8 (%&(' %f an"' #osts' m%g(t (a,e \*een a,a%%a\*%e at t(e +e%e,ant t%me' and fo+ 8 (%&( t(e A##%%ant s(ou%d t(us (a,e \*een &ons%de+ed. %t noted t(at t(e - es#ondent' u#on t(e T+%\*una%?s e=#+ess +e7uest /&f. ; +de+ No. 115 /GVA/20162 and t(e - es#ondent?s f%%ng of 15 June 20162 &onf%+med t(at at t(e +e%e,ant t%me' se,e+a% #osts at t(e P45 and D41/P46 %e,e% 8 e+e f%%ed \*" 8a" of %ate+a% mo,e o+ #%a&ement of an unass%gned staff mem\*e+ (o%d%ng a #e+manent a##o%ntment 8 (o fu%)" met t(e +e7u%+ed 7ua%%f%at%ons fo+ t(e #os%t%on. T(at #+esu##oses t(at t(e su%ta\*%%t" of t(ese staff mem\*e+s against t(ese #os%t%ons 8 as assessed \*" t(e Adm%n%st+at%on' 8 %t(out t(em (a,%ng a##%ed fo+ su&( #osts. @n an" e,ent' t(e Adm%n%st+at%on?s dut" to f%nd su%ta\*%e a%te+nat%, e em#%o"ment fo+ a d%s#%a&ed staff mem\*e+ 8 %t( a #e+manent a##o%ntment %n&%udes' %f a##+o#+%ate' t(e &ons%de+at%on and off%+ms t(at t(e+e 8e+e su&( #osts' t(e" 8e+e %o 8e+e

82. T(e -es#ondent stated t(at t(e #ost of D%+e&to+' ; GC' ad,e+t%sed on > No,em\*e+ 2014' 8 as not #a+t of t(e Jo\* )a%+s unde+ t(e st+u&tu+a% &(ange #+o&ess. T(e T+%\*una% does not ag+ee 8%t( t(e - es#ondent?s su\*m%ss%on t(at s%n&e t(e A##%%&ant &(ose not to a##%" fo+ t(e #os%t%on' s(e &ou%d not \*e &ons%de+ed fo+ %t' and t(e Adm%n%st+at%on &ou%d %a8fu%\$" #+o&eed to +e&+u%t an e=te+na% &and%date.

2014. @t \$\\m\\ts \\ts &on&\\s\\u00eds\u00e

85. T(e same +at%ona%e a##%%es to an" #oss%\*\$" su%ta\*\$e #osts 8(%&( 8 e+e o+ \*e&ame ,a&ant and 8 e+e e%t(e+ o#en to e=te+na% +e&+u%tment o+ o#en to #%a&ement of unass%gned staff mem\*e+s' a+ound t(e t%me t(e A##%%&ant?s tem#o+a+" ass%gnment 8%t( UNV &ame to an end' and unt%% (e+ effe&t%, e date of te+m%nat%on

31. 6a, %ng &on& uded t(at t(e de& son to te+m nate t(e em so ment of t(e

o\*\$%gat%ons unde+ 5taff - uses 3.6/e2 and 1 .1/d2. T(e T+%\*una8% a 8a+d t(e sum of U5D2'000 as mo+a $\delta$  damages.

3.